

Message Text

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PAGE 01 STATE 081854

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TO USMISSION GENEVA

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FOLLOWING REPEAT STATE 081854 ACTION NATO, INFO

MOSCOW BELGRADE BUCHAREST BUDAPEST PRAGUE SOFIA

WARSAW BERLIN 22 APR 1974. QUOTE:

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TAGS: PFOR, XH, VS, PL, XG, CI, PO

SUBJECT: WARSAW PACT MEETING EMPHASIZES EUROPEAN SECURITY
AND DETENTE

1. YOU MAY DRAW ON THE FOLLOWING INR ASSESSMENT OF THE
WARSAW PACT MEETING IN BRIEFING NAC OR POLADS.

2. THE COMMUNIQUE ISSUED AFTER THE MEETING OF THE WARSAW
PACT POLITICAL CONSULTATIVE COMMITTEE (PCC) IN WARSAW,
APRIL 17-18 EMPHASIZED EUROPEAN ISSUES. THIS WAS THE FIRST
MEETING OF THE PCC SINCE 1972, AND FOR THE FIRST TIME THE
COMMUNIQUE REFERRED TO A JOINT COMMAND REPORT TO THE PCC,
SUGGESTING THAT THE EMPHASIS ON THE MILITARY INTEGRATION
ASPECT OF THE ALLIANCE IS CONTINUING TO GROW.

3. THE WORDING OF THE OFFICIAL ANNOUNCEMENTS OF BREZHNEV'S
BILATERAL MEETINGS WITH THE VARIOUS LEADERS SUGGESTED
CONTINUATION OF COOLNESS IN THE CASE OF CEASESCU.

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PAGE 02 STATE 081854

4. THE COMMUNIQUE HAD ANNEXES ON THE MIDDLE EAST, VIETNAM, AND CHILE. ON THE MIDDLE EAST, THE PCC ENDORSED THE SOVIET LINE ON DISENGAGEMENT AS ONLY A FIRST, PRELIMINARY STEP TO SETTLEMENT AND EMPHASIZED THE IMPORTANCE OF THE GENEVA NEGOTIATIONS. THE LANGUAGE SUGGESTED THAT DIFFERENCES OVER MIDDLE EAST POLICY CONTINUE WITHIN THE PACT.

5. EUROPEAN ISSUES. AS EXPECTED, THE COMMUNIQUE CALLED FOR AN ALL-EUROPEAN CONFERENCE AT THE HIGHEST LEVEL TO SIGN THE "DOCUMENT" PREPARED BY THE CSCE. THE DOCUMENT PRESUMABLY IS THE "PRINCIPLES GUIDING RELATIONS BETWEEN STATES IN EUROPE," WHICH THE USSR WOULD LIKE TO SEE SIGNED WITH POMP AND CIRCUMSTANCE AT THE SUMMIT. ESTABLISHMENT OF A "PERMANENT ORGAN" OF THE CSCE PARTICIPATING STATES "WOULD SERVE A GOOD PURPOSE," ACCORDING TO THE COMMUNIQUE, A FORMULATION INDICATING THAT THE PROPOSAL FOR A CSCE "FOLLOW-ON" IS NOT BEING ABANDONED, AND MIGHT NOW BE PROMOTED MORE VIGOROUSLY.

6. IN THE FIRST JOINT WARSAW PACT STATEMENT ON MBFR SINCE THE TALKS HAVE BEGUN, THE PCC CALLED FOR A SUCCESSFUL CONCLUSION, WITHOUT DAMAGE TO THE SECURITY OF EITHER SIDE. THERE WAS, HOWEVER, NO FORMAL ENDORSEMENT OF THE NOVEMBER 8 SOVIET PROPOSAL.

7. THE COMMUNIQUE MADE A VERY PRO FORMA REITERATION OF ITS STANDING OFFER TO ABOLISH THE WARSAW PACT ALONG WITH NATO, OR, AS A FIRST STEP, TO LIQUIDATE THE MILITARY ORGANIZATIONS OF BOTH. HOWEVER, IT SAID THAT SO LONG AS NATO EXISTS AND NO EFFECTIVE MEASURES ARE BEING TAKEN ON DISARMAMENT, WARSAW PACT STATES CONSIDER IT ESSENTIAL TO STRENGTHEN THEIR MILITARY POTENTIAL AND DEVELOP THEIR CLOSE COOPERATION.

8. WARSAW PACT DEVELOPMENTS. WARSAW PACT COMMANDER-IN-CHIEF YAKUBOVSKY, FURTHER UPGRADED THE COMMANDER-IN-CHIEF FUNCTION AT THIS MEETING BY PRESENTING -- FOR THE FIRST TIME AS FAR AS WE KNOW -- A REPORT ON THE ACTIVITY OF THE WARSAW PACT JOINT COMMAND. THIS EMPHASIS ON THE CONTROVERSIAL MILITARY INTEGRATION ASPECT OF THE ALLIANCE
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PAGE 03 STATE 081854

WAS CLEARLY DELIBERATE.

9. ACKNOWLEDGEMENT IN THE COMMUNIQUE THAT RELATIONS WITH THE FEDERAL REPUBLIC OF GERMANY HAD BECOME NORMALIZED MAY INDICATE THAT STEPS WILL BE TAKEN TO REVISE THE "ANTI-GERMAN" NATURE OF THE WARSAW PACT PREAMBLE SOME TIME BEFORE THE ANNOUNCED COMMEMORATION OF THE 20TH ANNIVERSARY OF THE ALLIANCE IN 1975.

10. GLOBAL EXTENSION OF DETENTE. THE DOCUMENT REPEATED EARLIER SOVIET CALLS TO EXTEND DETENTE TO ALL AREAS OF THE GLOBE. AT THE SAME TIME, IT REAFFIRMED SUPPORT FOR NATIONAL LIBERATION STRUGGLES, PARTICULARLY THOSE IN PORTUGUESE AFRICA AND GUINEA-BISSAU. IT ADDED A TRIBUTE TO THE NONALIGNED MOVEMENT, BUT IN A CAREFULLY

SELECTIVE WAY. THE ANTI-IMPERIALIST CHARACTER OF THE NONALIGNED MOVEMENT WAS FAVORABLY ASSESSED, AS WAS ITS SUPPORT FOR DETENTE, NATIONAL INDEPENDENCE (INCLUDING MANAGEMENT OF ONE'S OWN RESOURCES), AND OPPOSITION TO WAR. THERE WAS ALSO A PRO FORMA TRIBUTE TO THE UN IN GENERAL AND TO ITS CURRENT SPECIAL GENERAL ASSEMBLY SESSION; THE LATTER REFERENCE WAS COUPLED WITH A CALL FOR FURTHER DEVELOPMENT OF INTERNATIONAL ECONOMIC COOPERATION AND FOR THE UNIVERSAL APPLICATION OF MFN IN INTERNATIONAL TRADE.

11. MIDDLE EAST ANNEX. THE MIDDLE EAST STATEMENT APPENDED TO THE DECLARATION IS A RELATIVELY RESTRAINED DOCUMENT, DEVOID OF POLEMICAL OVERTONES, AS ARE THE MIDDLE EAST PASSAGES IN THE DECLARATION ITSELF. APART FROM INSISTING, AS USUAL, ON FULL IMPLEMENTATION OF RESOLUTION 242 THE PCC underscored the significance of the Geneva Conference (with the "participation of all states directly concerned") as the vehicle for settling the Middle East question. It emphasized that military disengagement was only a "first, preliminary step" toward a general peace settlement.

12. IN ALIGNING ITSELF WITH THE ARAB CAUSE, THE WARSAW PACT DID, HOWEVER, NOTE POINTEDLY THAT ATTAINMENT OF LIMITED OFFICIAL USE

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PAGE 04 STATE 081854

ARAB GOALS OF SOCIAL DEVELOPMENT IS "INSEPARABLY LINKED WITH THE STRUGGLE AGAINST THOSE FORCES WHICH SEEK TO PUSH THE ARAB PEOPLE OFF THE PROGRESSIVE PATH." THIS WAS A CLEAR JAB AT SADAT'S WESTWARD TURN AND DESOCIALISING PROGRAMS.

13. OF PERHAPS MORE INTEREST THAN THE PARTICULARS OF THE PACT'S MIDDLE EAST POSITIONS IS THE AFFIRMATION
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